

Message Text

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ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 CIAE-00 PM-04 H-01 INR-07 L-03
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TRSE-00 ACDA-07 DHA-02 ORM-02 COME-00 EB-08 LAB-04
SIL-01 /095 W

-----151310Z 038487 /45

P R 151021Z MAR 77

FM AMEMBASSY NICOSIA

TO SECSTATE WASHDC PRIORITY 5488

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BONN

USMISSION EC BRUSSELS

DIA WASHDC

AMEMBASSY LONDON

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E.O. 11652: N/A

TAGS: PFOR, CY, TU

SUBJECT: PRE-VIENNA DEVELOPMENTS: MARCH 7-14

REF: (A) NICOSIA 0657 (DTG 091330Z MAR 77)

(B) NICOSIA 0673 (DTG: 101535Z MAR 77)

1. SUMMARY: PREPARATIONS FOR MARCH 31 VIENNA TALKS ARE

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CONTINUING. GREEK CYPRIOT NATIONAL COUNCIL DEBATED
NEGOTIATING TACTICS FOR FIVE HOURS MARCH 9 AND MAKARIOS
HELD FURTHER MEETING ON SAME SUBJECT WITH HIS ADVISERS
MARCH 14. TURKISH CYPRIOT SIDE, HAVING COMPLETED ITS
DISCUSSIONS LAST WEEK, PROMPTLY LEAKED GUIDELINES TO PRESS
(REF A) IN ORDER TO ALLAY SPECULATION AND ANXIETY
WITHIN COMMUNITY ABOUT POSSIBLE CONCESSIONS, AND BRIEFED

TFSC ASSEMBLY IN CLOSED SESSIONS MARCH 7 AND 14.

MAKARIOS MADE GENERALLY POSITIVE NOISES ABOUT DESIRE FOR ALL PARTIES FOR A SETTLEMENT AND DENKTASH AVOIDED HARSH STATEMENTS AND WELCOMED MAKARIOS' STATED INTEREST IN A COMPROMISE SETTLEMENT. IN CONTRAST, KYPRIANOU AND PAPADOPOULOS MADE UNHELPFUL PUBLIC STATEMENTS, INCREASING SKEPTICISM IN TURKISH COMMUNITY AND PRESS ABOUT GREEK INTENTIONS AND HOPES FOR A SETTLEMENT. END SUMMARY.

2. MAKARIOS, IN GENERALLY UPBEAT INTERVIEW WITH DANISH NEWSPAPER AKTUELST RELEASED BY GOC MARCH 8, REPEATED HIS WILLINGNESS FOR COMPROMISE SETTLEMENT BUT NOT FOR DISGUISED PARTITION; SAID THAT WITH GOOD WILL "SATISFACTORY" SOLUTIONS TO TERRITORIAL AND CONSTITUTIONAL QUESTIONS COULD BE FOUND; NOTED "STRONG DESIRE" OF ALL PARTIES CONCERNED FOR A SETTLEMENT A POSITIVE FACTOR; AND WELCOMED US AND EC-9 INTEREST AS HELPFUL. TURKISH FEARS OF ENOSIS AND OF GREEKS RENEGING ON AGREEMENT WERE "PRETEXTS" FOR EXCESSIVE DEMANDS, HE SAID, ADDING THAT EFFECTIVE GUARANTEES COULD ELIMINATE SUCH FEARS.

3. GREEK CYPRIOT NEGOTIATOR PAPADOPOULOS, IN STRIDENT, HARD-LINE SPEECH MARCH 8, ACCUSED TURKS OF AVOIDING SUBSTANTIVE TALKS IN THE PAST AND OF "SHAMELESSLY" BREAKING PAST AGREEMENTS; SAID VIENNA TALKS WOULD SHOW TURKIS WILL SUBMIT TERRITORIAL PROPOSALS INVOLVING SUBSTANTIAL CONCESSIONS AND MAKING POSSIBLE DISCUSSION OF A "TRULY FEDERAL STATE"; REJECTED MERE BORDER ADJUSTMENTS; AND WARNED AGAINST SOLUTION BY ANY NAME WHICH LIMITED OFFICIAL USE

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WOULD LEAD TO CYPRUS' PARTITION. PAPADOPOULOS ALSO STRESSED IMPORTANCE OF FREEDOM OF MOVEMENT, FREEDOM OF SETTLEMENT, AND RIGHT OF PROPERTY (WHICH DOES NOT MEAN "MERE RIGHT OF COMPENSATION"); NOTED THAT TURKISH WILLINGNESS TO ACCEPT AND IMPLEMENT THESE PRINCIPLES WOULD INDICATE TURKISH INTENTIONS; AND SAID THERE WAS NOT MUCH ROOM FOR MODIFICATION OF GREEK CYPRIOT PROPOSALS SUBMITTED IN EARLY 1976.

4. HOUSE PRESIDENT AND PRO-MAKARIOS DEMOCRATIC PARTY LEADER KYPRIANOU, SPEAKING MARCH 12, SIMILARLY WARNED OF PARTITIONIST SOLUTIONS; SAID UN RESOLUTIONS SHOULD BE BASIS FOR SETTLEMENT; AND INSISTED ON ACCEPTANCE AND IMPLEMENTATION OF FREEDOM OF MOVEMENT, SETTLEMENT, AND PROPERTY.

5. ON TURKISH CYPRIOT SIDE, DENKTASH WELCOMED MAKARIOS' INTEREST IN A COMPROMISE; RIDICULED LATTER'S CONCERN FOR "DISGUISED PARTITION;" SAYING MAKARIOS HAD IN EFFECT PARTITIONED CYPRUS AND RULED UNCONSTITUTIONALLY SINCE 1963;

SAID VIENNA TALKS SEEK TO BUILD "REASONABLE BRIDGES"
TO RE-ESTABLISH JOINT GOVERNMENT ON EQUAL BASIS; AND
OBSERVED THAT BIZONAL FEDERALISM IMPLIES ACCEPTANCE OF
POPULATION AND PROPERTY EXCHANGES AND "A REASONABLE CURB"
ON SETTLEMENT IN OPPOSING STATES UNTIL THE BODY POLITIC...
GETS PROPERLY ESTABLISHED."

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6. OTHER ATMOSHERICS:

--GREEK CYPRIOT PRESS HAS CONTINUED TO EVIDENCE INTEREST
IN CLIFFORD MISSION AND TO TAKE ENCOURAGEMENT FROM
SECRETARY'S BRIEF, REPEATED BEFORE CONGRESSIONAL COM-
MITTEES; THAT CYPRUS SOLUTION IS POSSIBLE IN 1977. PRESS

ALSO SPECULATED THAT CLIFFORD WOULD BE COMING IN APRIL
TO REVIEW PROGRESS MADE AT VIENNA AT PROMPTING OFFICIAL
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GOC DENIAL AS WELL AS COMMENTS FROM "UNNAMED" TURKISH
CYPRIOT OFFICIAL THAT SUCH A VISIT WOULD PROVOKE A
STRONG REACTION.

--GREEK CYPRIOT PRESS HAS ALSO FOCUSED ON MARCH 9
NATIONAL COUNCIL SESSION. PRO-CLERIDES SIMERINI SAID
DECISION HAD BEEN TAKEN TO DRAW UP MAP TO PRESENT AT
VIENNA IN RESPONSE TO TURKISH CYPRIOT MAP; PRO-LYSSARIDES
TA NEA DENIED ANY SUCH DECISION; AND SEMI-OFFICIAL
PHILEFEFETHEROS POINTEDLY NOTED THAT OFFICIAL CIRCLES HAD
ADVISED PRESS RESTRAINT IN REPORTING NATIONAL COUNCIL
MEETINGS AND HAD CAUTIONED AGAINST RUMORS WHICH COULD
REVEAL GOC NEGOTIATING TACTICS OR POSITION.

--TURKISH CYPRIOT MEDIA, INCREASINGLY SKEPTICAL ABOUT
PROSPECTS FOR VIENNA TALKS, REPEATEDLY OBSERVED THAT
GREEK CYPRIOT INSISTENCE ON FREEDOM OF MOVEMENT OF MOVEMENT AND
SETTLEMENT WAS SINISTER TACTIC TO REGAIN CONTROL OVER
TURKS; REJECTED AS DEMOGOGUERY ATTEMPTS TO EQUATE BI-
REGIONAL FEDERATION WITH PARTITION; AND CONCLUDED THAT
HOPES FOR PEACE ARE STEADILY DIMINISHING.

--CONTROVERSY OVER "TFSC"'S UNILATERAL ANNOUNCEMENT OF
CONTROL OVER NORTHERN CYPRUS FIR HAS ALSO MUDDIED WATERS
AND CAUSED PRESS AND OBSERVERS TO WONDER WHAT PROMPTED
SUCH A POLITICALLY CONTROVERSIAL STEP JUST BEFORE
VIENNA TALKS.

--"TFSC" FOREIGN MINISTER CHELIK ON MARCH 12 RETURNED
FROM MONTH-ONG UN HUMAN RIGHTS COMMISSION SESSION IN
GENEVA. OBVIOUSLY PLEASED, HE ANNOUNCED THAT GOC HAD
FAILED TO OBTAIN SUPPORT FOR ITS DRAFT RESOLUTION ON
CYPRUS, DESPITE ITS BEING CONSIDERABLY Milder THAN TAST
YEAR'S; THAT COMMISSION MEMBERS NOW AGREED THAT CYPRUS
REFUGEE PROBLEM WAS A SECURITY RATHER THAN HUMAN RIGHTS
QUESTION; AND THAT CONSIDERATION OF CYPRUS HAD BEEN
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DEFERRED UNTIL NEXT YEAR'S SESSION.

--AS PART OF CAUTIOUS PROCESS OF RE-ESTABLISHING INTER-
COMMUNAL CONTACTS, NON-COMMUNIST TURKISH AND GREEK

CYPRIOIS LABOR FEDERATIONS TURK-SEN AND SEK ANNOUNCED
JOINT MEETINGS TO BE HELD IN NICOSIA MARCH 18 AND 19
(REF B). DESPITE SOME CRITICISM IN TURKISH PRESS AND
FROM NATIONALIST TURKISH FIGHTERS ASSOCIATION, MOVE HAS
GENERALLY BEEN WELCOMED BY BOTH COMMUNITIES.
CRAWFORD

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